

May 23, 2025

Mayor and City Council City of Foley 407 East Laurel Avenue Foley, Alabama 36535

RE: Downtown Streetscape Plan Public Project

Dear Mayor Hellmich and City Council Members,

The City of Foley Planning Commission held a meeting on May 21, 2025 and the following action was taken:

#### Agenda Item:

Public Project- Downtown Streetscape Plan

#### **Planning Commission Action:**

Commissioner Hinesley made a motion to recommend the public project to the Mayor and Council. Commissioner Gebhart seconded the motion. All Commissioners voted aye.

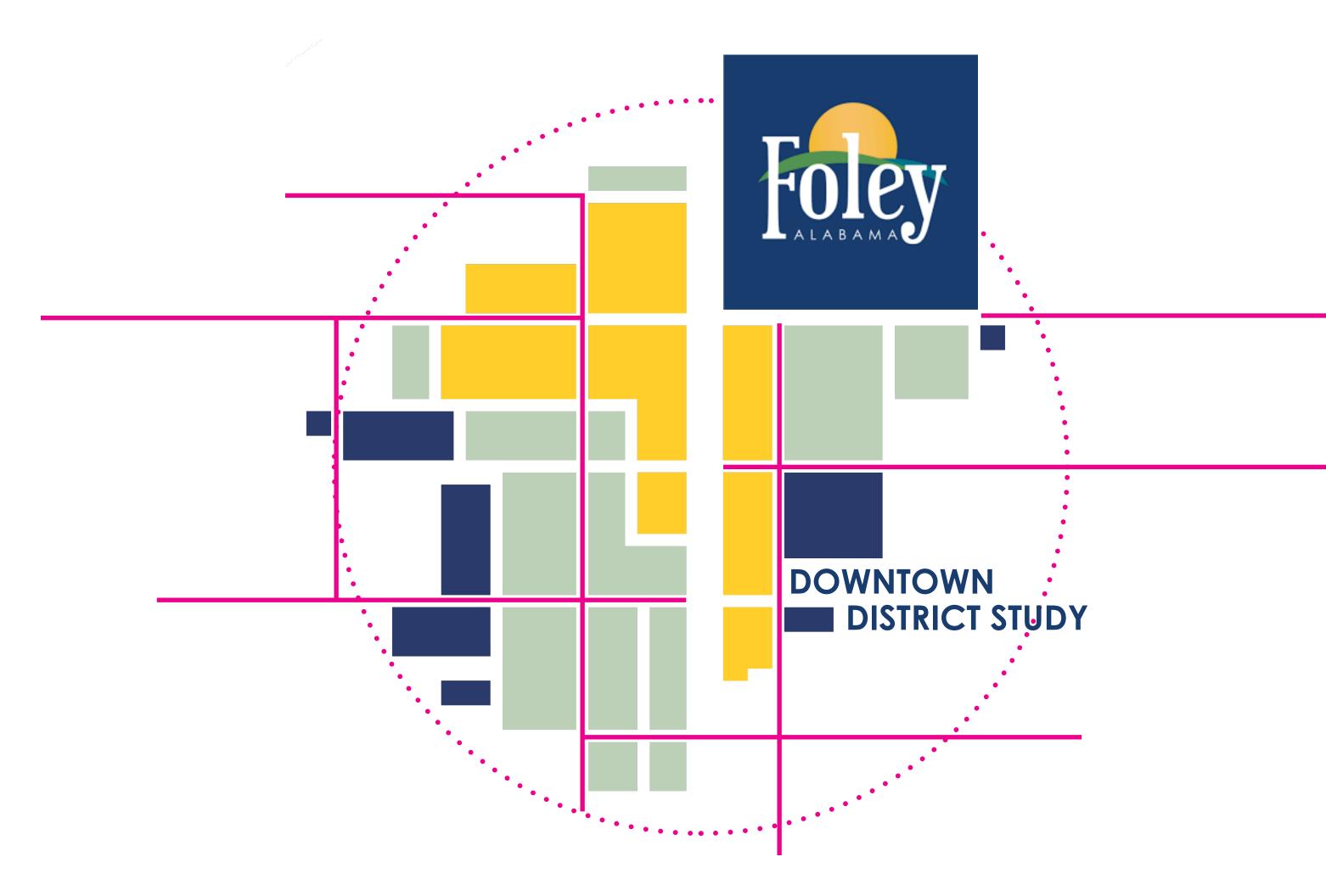
#### Motion to recommend the Downtown Streetscape Plan Public Project to the Mayor and Council passes.

Please let me know if you have any questions or concerns.

Respectfully,

Melíssa Ríngler

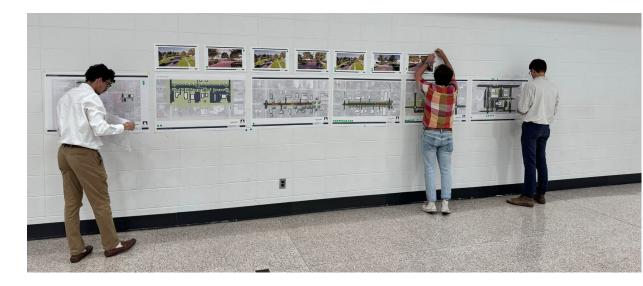
Melissa Ringler Planning & Zoning Coordinator





### PLANNING TEAM:

Christian Preus, CPLA James Hugh, CPLA Matthew Pea, CPLA Bob Decker, CPLA Ben Hancock, CPLA Ryan Leach, CPLA Madison Allen, CPLA Patricia Hughes, CPLA Edmar Matos, CPLA



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### ABOUT THE PLAN

The City of Foley has embarked on a comprehensive district plan aimed at increasing the walkability, density, safety, and beauty of downtown. This quality increase will benefit homeowners, businesses, and visitors alike. By a few simple, but bold, interventions, the streets of Foley can be charming respite made for people.



### PLAN PARTICIPANTS

### STEERING COMMITTEE:

### FOCUS GROUP:

Ralph G. Hellmich Mike Thompson Darrelyn Dunmore Chad Christian Charlie Ebert Darrell Russell Cian Harrison Christina Cooley Jody Brokowsky Dakota Stead Tracy Wilhelm Wayne Dyess Heather Pritchard Eileen Ward Ray Philyaw Debbie Philyaw Adam Sprague Christian Codey Jody Brokowsky Jason Brokowsky Dakota Stead Guy Busby Amy Ananth Paul Leonard

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# ANALYSIS

### <u>CONTEXT</u>

Foley's epicenter exists essentially as the intersection of Highway 98 going east toward Florida beaches and and Interstate 59 going south to Gulf Shores. South of this intersection is the modern downtown - characterized by large parking lots and chain-outlet stores.

However, immediately adjacent to those highways to the south and west is the older section of Foley, with sidewalks, alleys, and multi-use, high-density structures nestled right up to the back of the sidewalk. Later development patterns widened the streets to the east of this in the confluence of the urban core and the residential areas to the east of that.

### **DEMOGRAPHICS**

As of the 2020 census, there were approximately 20,300 people within the city. However, Foley is one of the fastest growing cities in Alabama, shooting up to 24,900 by 2023.





## TRANSECT BASED PLANNING

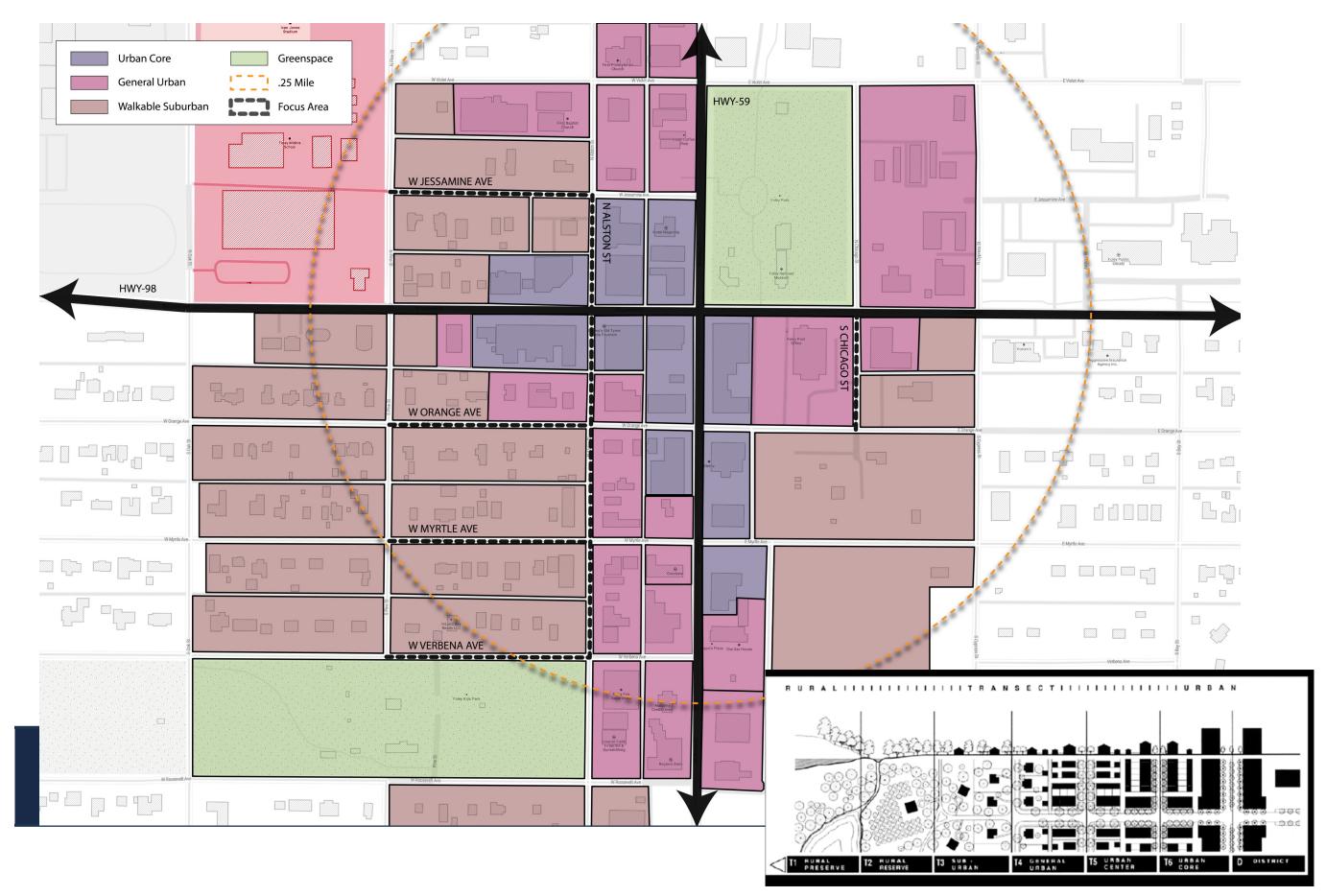
The graphic (opposite) depicts the three transect zones that make up the Foley Downtown District. This analysis of guaging the context of the streets within our study area, and determining how urban, or sub-urban they are helps to define the appopriate street design and section that is necessary to develop a more walkable framework in that area.

The planning team spent several days evaluating the current site conditions of each of the zones to better understand the opportunities and challenges within the individual streets.



### PLANNING & DESIGN GOALS

Upon arrival, the team walked five streets and their surrounding context, noting topography, drainage, lighting, and vegetation. Primary, however, was actually focused on simple measurements - of roads, that is. By collecting field measurements of sidewalks, road widths, and Right-of-Ways, we were able to identify a workable space into which improvements could be placed. For example, right now, historic downtown Foley, with its stately live oaks and planted intersections, gives off an old graceful feel. However, that feeling is disrupted by the width of streets and lack of walkability. This results in a disconnection between the residential area to the west and the downtown core to the center and east. By narrowing the lanes and decreasing the length of crosswalk, traffic could slow and walkers could be more comfortable. In addition, all surfaces are impermeable, causing excess load on the stormwater system, which is already strained in a coastal town. Permeable paving would be helpful here. Currently, parking is densely concentrated along Alston. This could be spread out more and be integrated into the proposed streets. Throughout the week, we developed more and more refined interventions that cumulate into this package.



# COMMUNITY ENGAGEMENT



### **CIVIC ENGAGEMENT**

During the design process, the design team and city officials reached out to community members seeking their input on what they would like to see happen in the Foley District Study. This process began with a civic engagement workshop at The Foley Civic Center in the heart of the community. Over 30 residents attended the meeting, to provide their input, and voice their ideas and concerns.

The workshop provide the steering committee and people in the community to gather around a table with some precedent images that they could provide input on their preferences.

The individual remarks were collected, and recorded by the team. Those comments are depicted in the following pages, as they relate to each street. All comments reflected in this report are exactly as the citizens made them at the workshop. Only spelling errors were corrected.

### PREFERENCES

The participants were provided with green dots to put on the images that they did like. This helped the planning team have a clearer understanding of what the communities' preferences were for future street improvements.







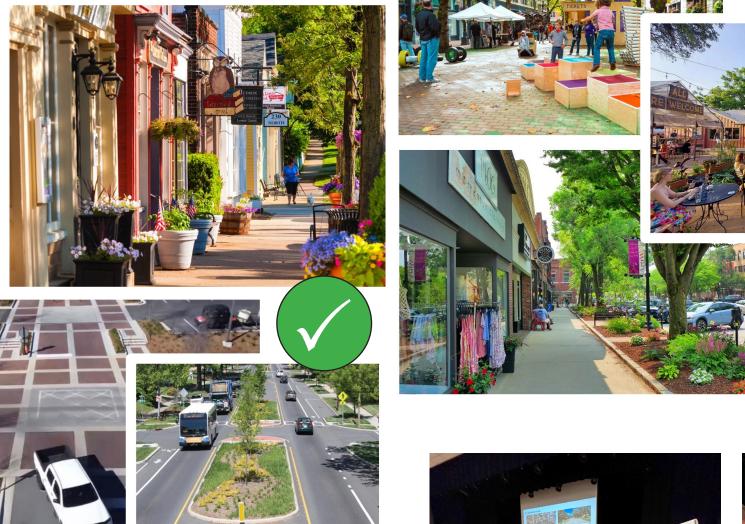
### FOCUSED FEEDBACK

- ALSTON NEEDS BETTER PEDESTRIAN REFUGES
- SIGNIFICANT SCHOOL PEDESTRIAN TRAFFIC
- SLOW SPEEDS ON ROADS ALSTON / MYRTLE
- CONTINUITY ON ALSTON
- ALLEYS NEED TO BE HIGHER PRIORITY FOR CITY
- POWER LINES UNDER GROUND REDUCE CLUTTER
- LIKE TO SEE FAÇADE IMPROVEMENTS
- PARALLEL PARKING PIPE DITCHES
- BIKE LANES DON'T SEEM SAFE DUE TO VEHICLE SPEEDS
- DEFINED TRUCK ROUTES OUTSIDE OF DOWNTOWN
- DEVELOPMENT OUT OF CONTEXT / PROPERTY CARE

# COMMUNITY ENGAGEMENT

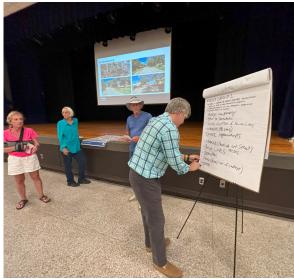
# PREFERENCES

- TACTICAL URBANISM
- STREET ART
  TRUE STREETSCAPE TREATMENTS
  OUTDOOR DINING
- SPACES
- SIGNAGE
- PEDESTRIAN SAFETY
  PARALLEL PARKING
- STREET TREES











Downtown District Study / 7

# SOUTH CHICAGO STREET (NORTH)

EXISTING CONTEXT



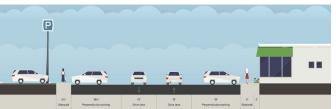
8 / Downtown District Study

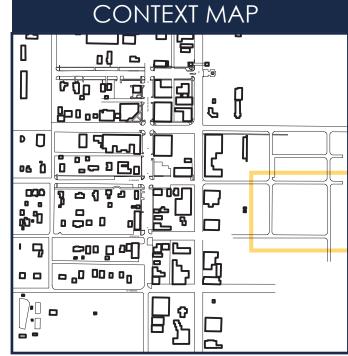
# SOUTH CHICAGO STREET (LIBRARY)

### EXISTING CONTEXT









PARALLEL PARKING

CROSSWALKS

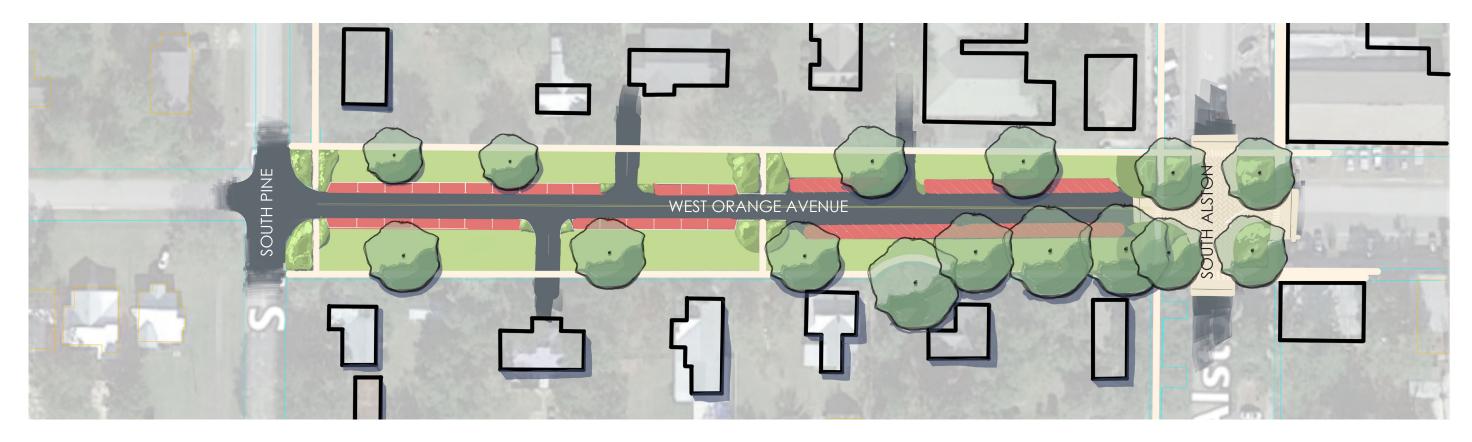
TABLED INTERSECTION

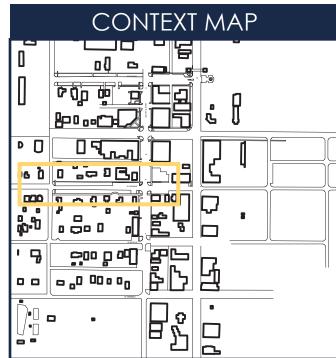
Similar to the north side, the proposal is to create parallel parking spots along Cypress and Chicago. Street trees, patios, and planting welcome library visitors. The estimated value of all improvements on current and previous page ranges from \$2.0 - \$2.5M.

9 / Foley District Plan



# WEST ORANGE AVENUE

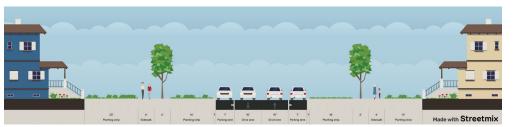




# existing



### PROPOSED



West Orange's character and transect shifts from urban to suburban midway through the street. The setback distance is significant, about 22' from back of curb to the sidewalk. Edge treatment shifts from curb to open swale. Therefore, parking would shift from angled to parallel at the transition point with all spaces built in permeable brick paver. The intersection with Alston will also be constructed as a raised tabled crossing with brick pavers for traffic calming.

The estimated value of these improvements ranges between \$420,000 & \$1.8M (inclusive of tabled intersection).

10 / Downtown District Study



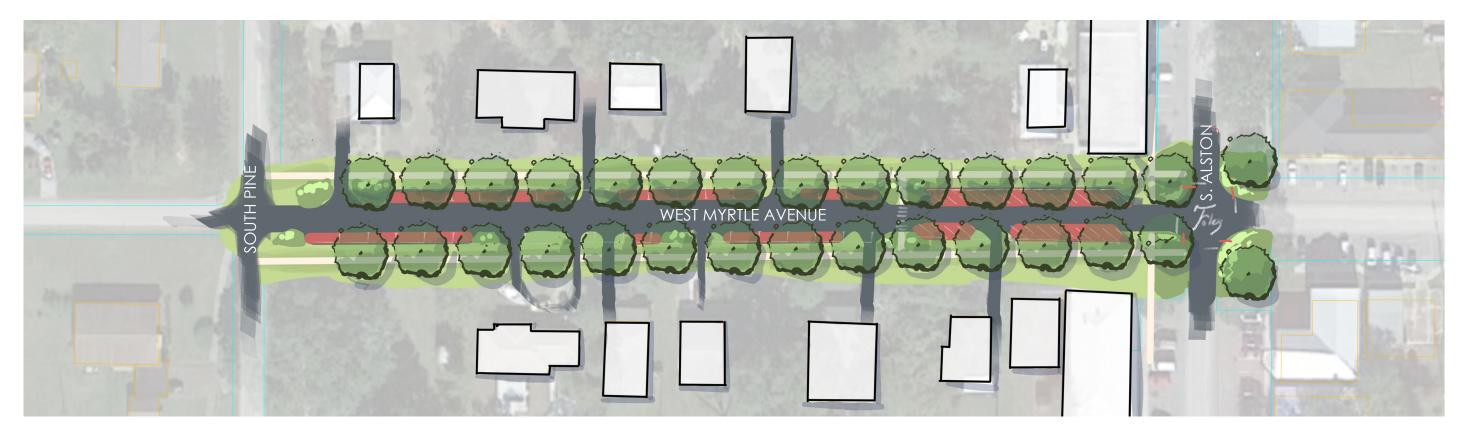


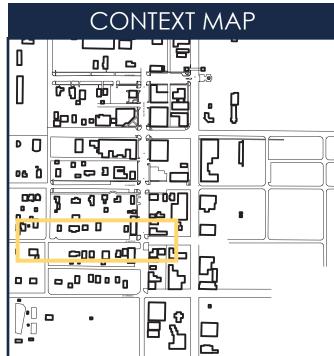
- PARKING TRANSITION - PAVERS
- ANGLED TO PARALLEL

PAVERS AND CROSSWALK AT INTERSECTION

MAINTAIN EX. PLANTING STRIP

# WEST MYRTLE AVENUE





# existing



### PROPOSED



West Myrtle intersects with Alston in a well-planted, clear intersection. Then Myrtle, like Orange, transitions from an urban to suburban transect about a third of the way down the street. Edge treatment shifts from curb to open swale. Again, permeable, angled parking would suit the first third, with parallel parking in the same material for the remainder. Planting a stately row of street trees creates enclosure and direction for drivers and safety for pedestrians.

The estimated value of these improvements ranges from \$1.3 - \$1.8M.

12 / Downtown District Study



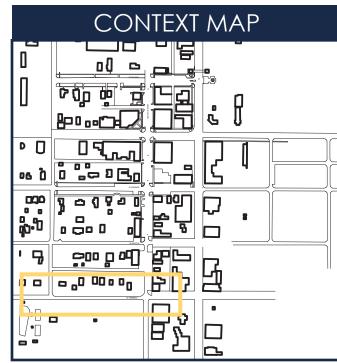
PARKING TRANSITION

- PAVERS
- ANGLED TO PARALLEL

PARKING AND TREES ADD STRUCTURE AND PROTECTION FOR PEDESTRIANS

# WEST VERBENA AVENUE





# EXISTING



### PROPOSED



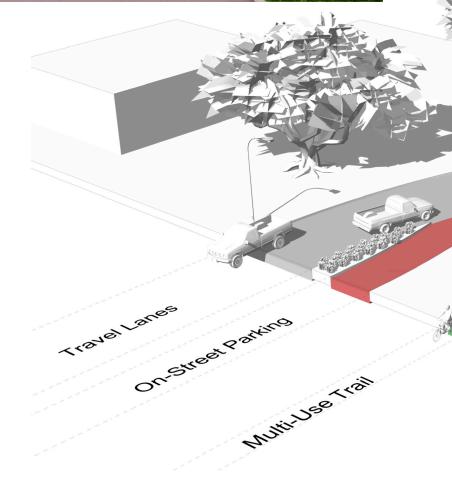
With it's dual bike lanes and connection to the playground to the south, West Verbena is a playful street. In that spirit, the design intervention would be to undulate the drive lanes to not only slow traffic adjacent to the play areas, but to also instill a bit of interest for the driver as well. Street parking conversely weaves through in the same permeable brick paving as the above suggestions. Roundabouts cap either end to again slow the intersection, making way for pedestrians big and small.

The estimated value of these improvements ranges between \$1.5 - \$2M.

14 / Downtown District Study

# W. VERBENA + ALSTON





The permeable parking strips may need to be limited to about 40-45 linear feet to inhibit three cars parking, causing the middle car to be caught between, This would create appoximately 10 parking spaces.

# - ROUNDABOUT

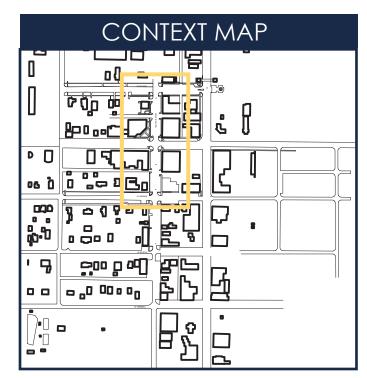
STREET UNDULATION ADDS SAFETY AND FUN

PLANTING BEDS

# SOUTH ALSTON (NORTH OF ORANGE)

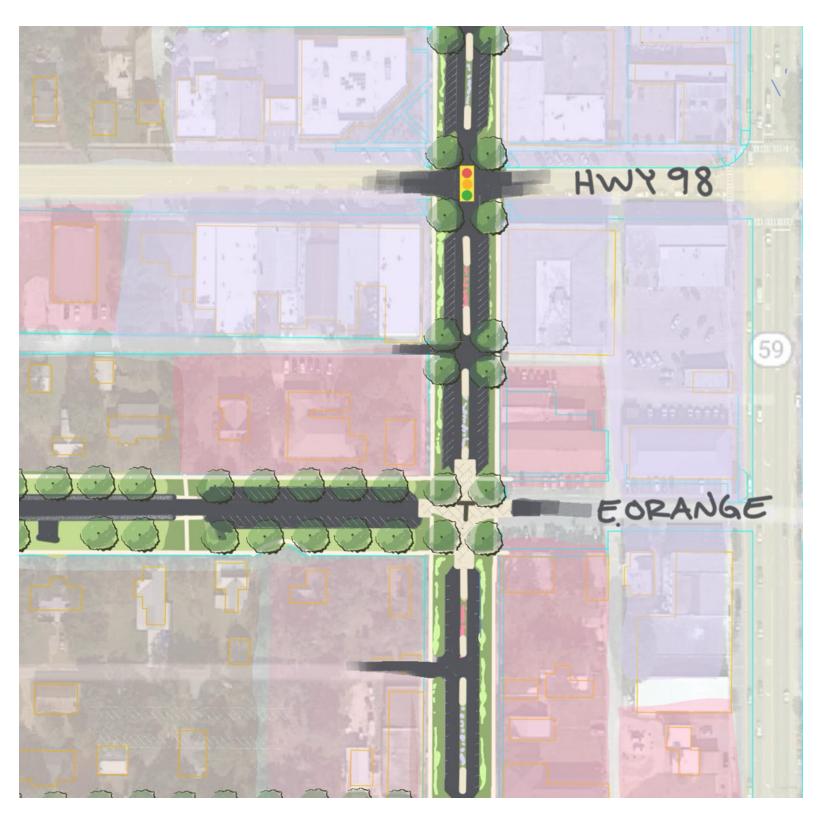
# EXISTING CONTEXT





Alston, the primary artery for old Foley, carries the most traffic of all the streets in this study. First, in the north-most section between Highway 98 and Orange, the parking remains angled to retain urban density, however the central turn lane is now planted or alternatively filled with a textured material. This, again, slows traffic and beautifies the street.

The estimated value of these improvements ranges between \$945,000 -\$1.4M.



16 / Downtown District Study

# ALSTON NORTH OF ORANGE

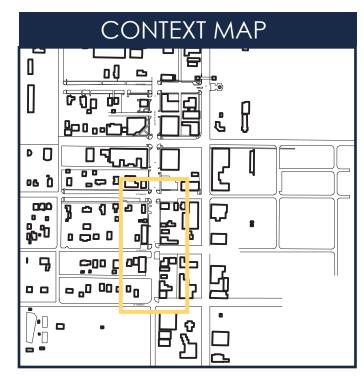


# SOUTH ALSTON (SOUTH OF ORANGE)

## EXISTING CONTEXT

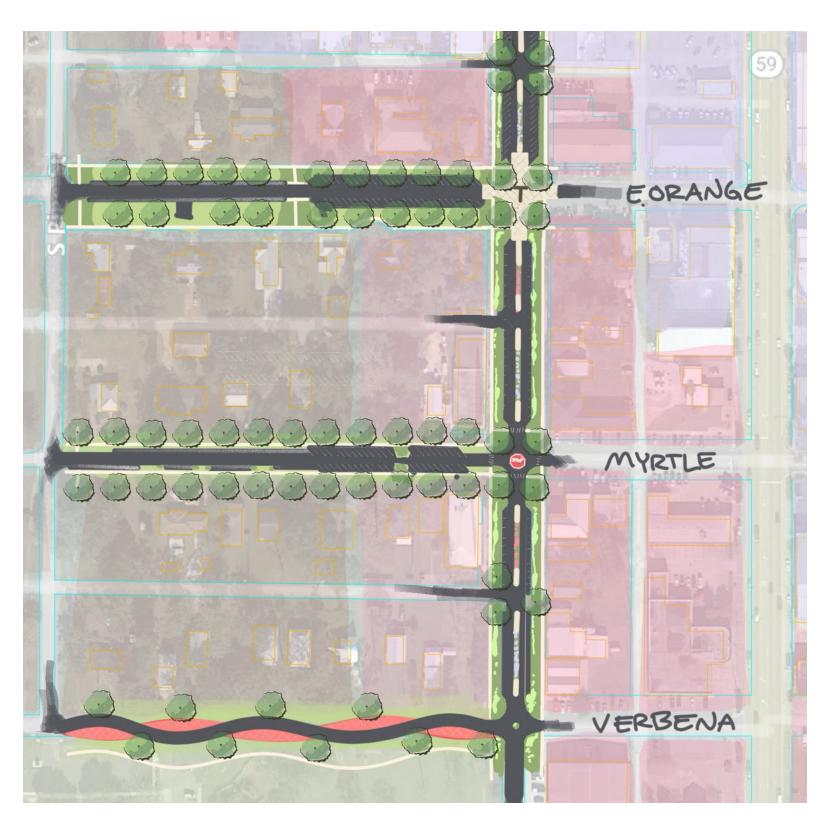






Next, in the south-most section between Orange and Verbena, the parking shifts to standard perpendicular in the generally urban transect. We propose shifting this to parallel parking, then filling the median with planting and textured pavement (like the north side). Then creating a safe planted green space between the sidewalk and street for maximum comfort and walkability.

The estimated value of these improvements is \$2.0 - \$2.5M



# ALSTON SOUTH OF ORANGE





COST OPÍNION

Based on the Conceptual Plans 240819 Foley District provided by CPLA

#### NORTH ALSTON ST



#### 12/31/2024 0:00

ALSTON: JESSAMINE TO HWY 98 Scope of Work					
Professional Services					
tem	Qty	Unit	Size	Unit Cost	Subtot
Geotechnical Services	1	ls	n/a	\$4,000.00	\$4,000.0
A/E,CE&I FEES	1	ls	n/a	\$91,600.00	\$91,600.0
Survey	1	ls	n/a	\$6,300.00	\$6,300.0
Geometric Controls	1	ls	n/a	\$10,000.00	\$10,000.0
			Profession	al Services Total:	\$111,900.0
Site Prep					
Item	Qty	Unit	Size	Unit Cost	Subtot
Demo, Site Prep, Finegrade	15,858	sf	n/a	\$3.00	\$47,574.00
Mobilization	1	ls	n/a	\$58,000.00	\$58,000.0
Traffic Control	1	ls	n/a	\$40,000.00	\$40,000.00
				Site PrepTotal:	\$145,574.0
				•	• •
Hardscapes					
Item	Qty	Unit	Size (SF)	Unit Cost	Subtot
Mill and Overlay Existing Asphalt Paving	14,707	sf	n/a	\$8.50	\$125,009.5
Curb & Gutter	1,258	lf	n/a	\$65.00	\$81,770.00
New Sidewalk	3,330	sf	n/a	\$10.00	\$33,300.0
Striping	1,200	lf	n/a	\$3.50	\$4,200.00
Pavers	1064	sf	n/a	\$35.00	\$37,240.0
Drainage (Allowance)	1	ls	n/a	\$64,000.00	\$64,000.0
Lighting (Allowance)	1	ls	n/a	\$105,000.00	\$105,000.0
			Hards	scape Total Total:	\$450,519.50
				· <u> </u>	· /
Landscape					
tem	Qty	Unit	Size	Unit Cost	Subtot
Trees	1	ls	n/a	\$8,000.00	\$8,000.0
_andscape/Sod Area	11270	sf	n/a	\$6.25	\$70,437.5
rrigation	1	ls	n/a	\$15,000.00	\$15,000.0
				Landscape Total:	\$93,437.5

Pro	ject Totals	
	Sub Total: ntingency:	\$801,431.00 \$120,214.65
G	rand Total:	\$921,645.65

-

# FOLEY DISTRICT STUDY

## FOLEY, ALABAMA

COST OPINION

Based on the Conceptual Plans 240819 Foley District provided by CPLA

#### W JESSAMINE AVE



### 12/31/2024 0:00

Professional Services					
tem	Qty	Unit	Size	Unit Cost	Subtota
Geotechnical Services	1	ls	n/a	\$4,000.00	\$4,000.00
A/E,CE&I FEES	1	ls	n/a	\$161,600.00	\$161,600.00
Survey	1	ls	n/a	\$10,000.00	\$10,000.00
Geometric Controls	1	ls	n/a	\$30,000.00	\$30,000.00
		P	Professiona	I Services Total:	\$205,600.00
Site Prep					
ltem	Qty	Unit	Size	Unit Cost	Subtota
Demo, Site Prep, Finegrade	44,528	sf	n/a	\$3.00	\$133,584.00
Mobilization	1	ls	n/a	\$110,000.00	\$110,000.00
Traffic Control	1	ls	n/a	\$77,000.00	\$77,000.00
				Site PrepTotal:	\$320,584.00
Hardscapes					
item	Qty	Unit	Size (SF)	Unit Cost	Subtota
Mill and Overlay Existing Asphalt Paving	24,657	sf	n/a	\$8.50	\$209,584.50
Curb & Gutter	1,850	lf	n/a	\$65.00	\$120,250.00
New Sidewalk	7,025	sf	n/a	\$10.00	\$70,250.00
Striping	1,190	lf	n/a	\$3.50	\$4,165.00
Drainage (Allowance)	1	ls	n/a	\$103,500.00	\$103,500.0
Lighting (Allowance)	1	ls	n/a	\$158,000.00	\$158,000.0
			Hardso	ape Total Total:	\$665,749.50
Landscape					
tem	Qty	Unit	Size	Unit Cost	Subtota
Frees	1	ls	n/a	\$25,000.00	\$25,000.0
andscape/Sod Area	35653	sf	n/a	\$6.25	\$222,831.2
rrigation (Allowance)	1	ls	n/a	\$40,000.00	\$40,000.0
				andscape Total:	\$287,831.25

Project Totals	
Project Sub Total: 15% Contingency:	\$1,479,764.75 \$221,964.71
Grand Total:	\$1,701,729.46

# FOLEY DISTRICT STUDY

### FOLEY, ALABAMA

COST OPINION

Based on the Conceptual Plans 240819 Foley District provided by CPLA

#### W ORANGE AVE





Scope of Work					
Professional Services Item	Qty	Unit	Size	Unit Cost	Subtotal
Geotechnical Services	1	ls	n/a	\$4.000.00	\$4,000.00
A/E,CE&I FEES	1	ls	n/a	\$120,000.00	\$120,000.00
Survey	1	ls	n/a	\$10,000.00	\$10,000.00
Geometric Controls	1	ls	n/a	\$30,000.00	\$30,000.00
		F	Professional	Services Total:	\$164,000.00
Site Prep					
Item	Qty	Unit	Size	Unit Cost	Subtotal
Demo, Site Prep, Finegrade	40,202	sf	n/a	\$3.00	\$120,606.00
Mobilization	1	ls	n/a	\$79,000.00	\$79,000.00
Traffic Control	1	ls	n/a	\$55,000.00	\$55,000.00
				Site PrepTotal:	\$254,606.00
Hardscapes					
Item	Qty	Unit	Size (SF)	Unit Cost	Subtotal
Mill and Overlay Existing Asphalt Paving	14,722	sf	n/a	\$8.50	\$125,137.00
Curb & Gutter	1,410	lf	n/a	\$65.00	\$91,650.00
New Sidewalk	7,115	sf	n/a	\$10.00	\$71,150.00
Striping	2,312	lf	n/a	\$3.50	\$8,092.00
Drainage (Allowance)	1	ls	n/a	\$50,000.00	\$50,000.00
Lighting (Allowance)	1	ls	n/a	\$55,000.00	\$55,000.00
			Hardsca	ape Total Total:	\$401,029.00
Landscape					
Item	Qty	Unit	Size	Unit Cost	Subtotal
Trees	1	ls	n/a	\$20,000.00	\$20,000.00
Landscape/Sod Area	30613	sf	n/a	\$6.25	\$191,331.25
Irrigation (Allowance)	1	ls	n/a	\$40,000.00	\$40,000.00
			La	indscape Total:	\$251,331.25

I	Project Totals	
Proje	ect Sub Total:	\$1,070,966.25
15%	Contingency:	\$160,644.94
	_	
	Grand Total:	\$1,231,611.19

COST OPINION

Based on the Conceptual Plans 240819 Foley District provided by CPLA

### <u>MYRTLE</u>

12/31/2024 0:00

Professional Services					
Item	Qty	Unit	Size	Unit Cost	Subtota
Geotechnical Services	1	ls	n/a	\$4,000.00	\$4,000.00
A/E,CE&I FEES	1	ls	n/a	\$130,000.00	\$130,000.00
Survey	1	ls	n/a	\$10.000.00	\$10.000.00
Geometric Controls	1	ls	n/a	\$25,000.00	\$25,000.00
		P	rofessiona	Services Total:	\$169,000.00
Site Prep					
tem	Qty	Unit	Size	Unit Cost	Subtota
Demo, Site Prep, Finegrade	22,506	sf	n/a	\$3.00	\$67,518.00
Mobilization	1	ls	n/a	\$85,000.00	\$85,000.00
Traffic Control	1	ls	n/a	\$60,000.00	\$60,000.00
				Site PrepTotal:	\$212,518.00
Hardscapes					
Item	Qty	Unit	Size (SF)	Unit Cost	Subtota
Mill and Overlay Existing Asphalt Paving	23,635	sf	n/a	\$8.50	\$200,897.50
Curb & Gutter	1,645	lf	n/a	\$65.00	\$106,925.00
New Sidewalk	6,675	sf	n/a	\$10.00	\$66,750.00
Striping	825	lf	n/a	\$3.50	\$2,887.50
Drainage (Allowance)	1	ls	n/a	\$103,500.00	\$103,500.00
Lighting (Allowance)	1	ls	n/a	\$158,000.00	\$158,000.00
			Hardso	ape Total Total:	\$638,960.00
Landscape					
Item	Qty	Unit	Size	Unit Cost	Subtota
Trees	1	ls	n/a	\$27,000.00	\$27,000.00
Landscape/Sod Area	14186	sf	n/a	\$6.25	\$88,662.50
Irrigation (Allowance)	1	ls	n/a	\$20,000.00	\$20,000.00
(nigation (Allowance)					

Project Totals	
Project Sub Total:	\$1,156,140.50
15% Contingency:	\$173,421.08
Grand Total:	\$1,329,561.58



# FOLEY DISTRICT STUDY

## FOLEY, ALABAMA

COST OPINION

Based on the Conceptual Plans 240819 Foley District provided by CPLA

#### VERBENA

12/31/2024 0:00

Scope of Work					
Professional Services					
tem	Qty	Unit	Size	Unit Cost	Subtota
Geotechnical Services	1	ls	n/a	\$4,000.00	\$4,000.00
VE,CE&I FEES	1	ls	n/a	\$159,000.00	\$159,000.00
Survey	1	ls	n/a	\$10,000.00	\$10,000.00
Geometric Controls	1	ls	n/a	\$30,000.00	\$30,000.00
		F	Professional	Services Total:	\$203,000.00
Site Prep					
tem	Qty	Unit	Size	Unit Cost	Subtota
Demo, Site Prep, Finegrade	24,299	sf	n/a	\$3.00	\$72,897.00
Nobilization	1	ls	n/a	\$97,000.00	\$97,000.00
Traffic Control	1	ls	n/a	\$67,000.00	\$67,000.00
				Site PrepTotal:	\$236,897.00
Hardscapes					
Item	Qty	Unit	Size (SF)	Unit Cost	Subtota
Aill and Overlay Existing Asphalt Paving	12,942	sf	n/a	\$8.50	\$110,007.00
Curb & Gutter	1,411	lf	n/a	\$65.00	\$91,715.00
New Sidewalk	3,975	sf	n/a	\$10.00	\$39,750.00
Striping	900	lf	n/a	\$3.50	\$3,150.00
Pavers At Parking	5858	sf	n/a	\$45.00	\$263,610.0
Drainage (Allowance)	1	ls	n/a	\$103,500.00	\$103,500.0
ighting (Allowance)	1	ls	n/a	\$158,000.00	\$158,000.0
			Hardsc	ape Total Total:	\$769,732.00
Landscape					
tem	Qty	Unit	Size	Unit Cost	Subtota
rees	1	ls	n/a	\$8,000.00	\$8,000.0
andscape/Sod Area	13055	sf	n/a	\$6.25	\$81,593.7
rrigation (Allowance)	1	ls	n/a	\$15,000.00	\$15,000.0
			La	andscape Total:	\$104,593.75

,314,222.75
5197,133.41

Grand Total: \$1,511,356.16



COST OPINION

Based on the Conceptual Plans 240819 Foley District provided by CPLA

#### CHICAGO STREET



12/31/2024 0:00

Scope of Work						
Professional Services						
ltem	Qty	Unit	Size	Unit Cost	Subto	
Geotechnical Services	1	ls	n/a	\$4,000.00	\$4,000.0	
A/E,CE&I FEES	1	ls	n/a	\$44,000.00	\$44,000.0	
Survey	1	ls	n/a	\$5,000.00	\$5,000.0	
Geometric Controls	1	ls	n/a	\$10,000.00	\$10,000.0	
		Professional Services Total:				
Site Prep						
ltem	Qty	Unit	Size	Unit Cost	Subtota	
Demo, Site Prep, Finegrade	7,742	sf	n/a	\$3.00	\$23,226.00	
Mobilization	1	ls	n/a	\$28,000.00	\$28,000.0	
Traffic Control	1	ls	n/a	\$19,000.00	\$19,000.0	
				Site PrepTotal:	\$70,226.00	
Hardscapes						
ltem	Qty	Unit	Size (SF)	Unit Cost	Subtot	
Mill and Overlay Existing Asphalt Paving	7,243	sf	n/a	\$8.50	\$61,565.5	
Curb & Gutter	466	lf	n/a	\$65.00	\$30,290.0	
New Sidewalk	1,870	sf	n/a	\$10.00	\$18,700.00	
Striping	1	ls	n/a	\$2,000.00	\$2,000.0	
Pavers	820	sf	n/a	\$45.00	\$36,900.0	
Drainage (Allowance)	1	ls	n/a	\$22,000.00	\$22,000.0	
Lighting (Allowance)	1	ls	n/a	\$50,000.00	\$50,000.0	
			Hards	cape Total Total:	\$221,455.5	
Landscape						
ltem	Qty	Unit	Size	Unit Cost	Subtot	
Trees	1	ls	n/a	\$6,000.00	\$6,000.0	
Landscape/Sod Area	5052	sf	n/a	\$6.25	\$31,575.0	
Irrigation (Allowance)	1	ls	n/a	\$5,000.00	\$5,000.0	
			L	andscape Total:	\$42,575.00	

Project Totals	
Project Sub Total:	\$397,256.50
15% Contingency:	\$59,588.48
South Chicago A Total	\$456,844.98

COST OPÍNION

Based on the Conceptual Plans 240819 Foley District provided by CPLA

#### FOLEY DISTRICT PROJECT TOTAL

12/31/2024 0:00



NORTH ALSTON	NORTH ALSTON TOTAL	\$3,866,707.96
JESSAMINE & TABLED INTERSECTION	JESSAMINE TOTAL	\$2,117,445.84
WEST ORANGE AVE & TABLED INTERSECTION	WEST ORANGE AVE TOTAL	\$1,649,627.56
MYRTLE	MYRTLE TOTAL	\$1,329,561.58
VERBENA		\$1,511,356.16
CHICAGO	CHICAGO TOTAL	\$2,022,155.40

PROJECT TOTAL \$12,496,854.50